

Minutes of the 24th Meeting of SERTAB held on 6 June 2006 at Eland House (DCLG), London

Present:

Bryan Lyttle	Berkshire Joint Strategic Planning Unit
Marcus Wood	Atkins (for Berkshire JSPU)
Graham Liddiard	Buckinghamshire CC
Tony Cook	East Sussex CC
Jeremy Smith	Hampshire CC
Bill Murphy	Kent CC (Acting Chairman)
Bryan Geake	Medway Council
Gill King	Milton Keynes Council
Peter Day	Oxfordshire CC (Secretary)
David Ricketts	Surrey CC
Tony Odam	West Sussex CC
Joanna Colvin	ESA (Cory)
Owen Dimond	ESA (Grundon)
Nick Hollands	ESA (Veolia)
Brian Jones	Environment Agency (EA)
David Payne	SEERA
Terry Clarke	GOSE
Chris Waite	SEERAWP
Tim Snell	Crossrail (Adams Hendry) (for item 3)
Gabrielle Coyle	Crossrail (for item 3)
Paul Franc	Defra (for item 4)

1. Introductions and Apologies for Absence

1.1 Apologies were received from:

Pete Raine	Chairman (Kent CC)
Richard Read	Hampshire CC (represented by Jeremy Smith)
Hilary Herbert	Surrey CC (represented by David Ricketts)
John Boldon	ESA (Cory) (represented by Joanna Colvin)
Gareth Phillips	ESA (SITA)
Paddy Johnston	SEFS (T J Composting)
Melvin Caton	SEEDA
Richard Lemon	GOSE
Roy Leavitt	East of England RTAB (Essex CC)
Wayne Hubbard	London RTAB (GLA)

1.2 In the absence of the Chairman, it was agreed Bill Murphy should chair the meeting.

1.3 David Ricketts was welcomed to his first SERTAB meeting.

2. Minutes of the Meeting held on 24 March 2006 and Matters Arising

2.1 The minutes of the SERTAB meeting on 24 March 2006 were agreed.

- 2.2 Item 3.4 – A follow-up letter from the Chairman to the EA, Defra and DCLG on detailed data requirements had not yet been sent. The need to send this letter would be reconsidered in the light of agenda item 4.
ACTION: Pete Raine / Peter Day
- 2.3 Item 6.2 – A meeting of WPAs and SEERA on monitoring systems and AMRs has been arranged for 30 June, at Hampshire CC.
- 2.4 Item 7.2 – SEERA decided not to respond to the Defra consultation on the Review of England's Waste Strategy.
- 2.5 Item 8.1 – Richard Read had offered to produce a paper on PPS10 and the Companion Guide when the final version of the latter is published. It was agreed this should be considered at the next meeting of SERTAB.
- 2.6 Item 9.3 – Owen Dimond had received comments on the DEFRA consultation paper on Management of Low Level Radioactive Waste from two other SERTAB members and had sent collated comments to David Nkrumah Boateng at SEERA. David Payne will check whether SEERA had sent a response to the consultation to Defra.
ACTION: David Payne
- 2.7 Item 13.2 – A summary of responses to the Chairman's questionnaire to SERTAB members had not yet been prepared.
ACTION: Pete Raine
- 2.8 Other matters arising were covered under items elsewhere on the agenda.

3. Crossrail Project – excavation material

- 3.1 Tim Snell and Gabrielle Coyle were welcomed to the meeting for this item. Gabrielle Coyle gave a powerpoint presentation about the Crossrail project, focussing particularly on the surplus material that is expected to be produced and development of an excavated material and waste management strategy. Paper copies of the presentation were circulated, and Tim Snell will email the presentation to the Secretary for circulation to members not present.
ACTION: Tim Snell / Peter Day
- 3.2 Crossrail involves construction of a new tunnel through central London, from Custom House and Pudding Mill Lane in the east to Royal Oak in the west, and a tunnel under the River Thames. Elsewhere it will use existing rail routes with modifications. This will produce an estimated 8 million m³ of surplus material. Some of this will be suitable for recycling in London, but most will need to be transported elsewhere for reuse or disposal, including about 6 m³ of 'clean' excavated material and up to 0.5 m³ of contaminated material. About half of the material will come from construction of new underground stations.
- 3.3 The excavation materials produced will be mixed, reflecting the varied geology through which the tunnel will pass. Most of the material will be clay, sands and gravels, but there will also be about 0.5 m³ of chalk slurry, which will be difficult to handle and dispose. Excavated material will contain grease from the tunnelling machines. This will biodegrade over time but will impose a limitation on where the material can be placed; it may have to be stored temporarily until the grease has degraded. The clay should be suitable for landfill lining.

- 3.4 The programme is for construction to take 8 years beginning in 2008, with the peak construction period being from 2010 to 2013, but the programme is under review.
- 3.5 The excavated materials and waste management strategy is based on the waste hierarchy. The base case in the environmental statement for the project is disposal to landfill, mainly at landfill sites outside London, with about 60% of material being transported by rail or barge. Only landfill sites with suitable licences and an interested operator and, where possible, with non-road transport links, were included in the base case. Road transport would be unavoidable from central London construction sites, but railheads are proposed at the tunnel ends, at Pudding Mill Lane and Royal Oak, and possibly also at Plumstead. Crossrail are talking to potentially interested organisations and companies about options for use of the surplus material as a resource.
- 3.6 In the ensuing discussion, the following points were made:
- The surplus materials should not be wasted; they should be directed to quarries and landfills where material is needed for restoration and to sites in Thames Gateway where landraising is needed to enable development.
 - Not all waste construction material will be suitable for recycling; some will be difficult material, such as concrete spray containing fibres, and will require disposal.
 - The current estimates of material amounts may be over-estimates; better estimates will soon be available.
 - The base case landfill sites need to be reviewed as some are no longer available, such as Stewartby (Bedfordshire) and Shakespeare Farm (Medway); Crossrail will be talking to potential landfill site operators.
- 3.7 Crossrail intend to start talking to WPAs later this year about options for the surplus material. In the meantime, any further comments and questions should be directed to Tim Snell or Gabrielle Coyle.
- 3.8 They left copies of a CD: 'Crossrail Bill supporting documents, Technical report CD13 – Excavated material and waste management strategy' with the Secretary for distribution to interested SERTAB members. Members should contact the Secretary if they would like a copy.

ACTION: All / Peter Day

4. National Waste Data Strategy

- 4.1 Paul Franc was welcomed to the meeting for this item. He circulated an update note on the Defra / WAG Waste Data Strategy and gave a brief presentation.
- 4.2 Defra plan to build a data warehouse to gather all waste data in one place and provide a UK-wide picture. Data will be collected from the WasteDataFlow database and EA waste return systems and then uploaded to the warehouse. Data collection for the first phase was due to start in May 2006, covering reporting of MSW, C&I and C&D wastes. The second phase of the project will focus on monitoring wastes managed through exempt sites, although this is currently under review. The website address is:
www.defra.gov.uk/environment/waste/wip/data/index.htm.
- 4.3 A report on Operational Waste Facilities in England and Wales has been published on this website, showing the number of licensed facilities in each

region categorised by EA 'A Code'. These are to be converted to 'Recovery and Disposal Codes'. This data is misleading in some areas (eg incinerators include pet crematoria) and does not give what every region wants, but this is a useful first output and provides a nationally consistent baseline to build from.

- 4.4 The CIWM (EB) has produced a CD 'Behind the Screens – An Introduction to the National Waste Data Strategy', which is shortly to be distributed widely. It includes a video about the strategy, guidance on the European Waste Catalogue codes and the Waste Thesaurus produced by the EA, answers to FAQs and useful weblinks. Paul Franc circulated copies of the CD to those who would not otherwise be receiving one.
- 4.5 The next report to be published will be on capacity of licensed waste facilities, which is due in July/August 2006. This will present regional figures for 2004/05, on the same basis as the first report on facilities. Subsequently it may be possible to provide more detailed information, ie at WPA level. A discussion followed on data needed for planning at WPA level.
- 4.6 Paul Franc will be working on the project for another year and would be happy to come to a SERTAB meeting again in 6 months time to give another update.

5. Regional Waste Capacity Survey and Establishment of Methodology and Monitoring Procedure for Regional Waste Management Capacity

- 5.1 A project update note from ERM had been circulated. David Payne reported that there had been some confusion over data from the EA. ERM had understood they would be receiving further updated data, but the final dataset had already been sent to them. This misunderstanding had caused significant delay to the distribution of survey forms to WPAs. These were sent out on 16 May and ERM had now given less than the previously agreed 2 months for their completion and return. A workshop for WPAs is being held by ERM on 16 June.
- 5.2 It was pointed out that the survey forms contained only a list of licensed sites; the EA site capacity data had not been entered on the forms by ERM, contrary to expectation. WPAs will only be able to enter what data there is available from planning applications and will have to make assumptions about rates of infilling. Brian Jones thought the capacity data held by the EA is incomplete, especially for sites in Thames Region. Paul Franc said the EA is currently seeking landfill voidspace data from operators. He will check progress on this and let the Secretary know.
ACTION: Paul Franc / Peter Day

- 5.3 For the workshop on 16 June, WPAs should have started work on completing the questionnaires, so that problems and data gaps will have been identified. This meeting should be used to agree a consistent approach to the survey. The EA should also be represented at the workshop; Brian Jones will seek an appropriate person dealing with waste data to attend.
ACTION: Brian Jones

6. Draft South East Plan: Policy W3 – Waste from London

- 6.1 David Payne explained the process that SEERA had gone through to develop the sub-regional apportionment methodology for waste from London and that

the proposed apportionment in Policy W3 of the Draft South East Plan was for testing through the EIP. SEERA is aware it is controversial, because it proposes changes from the current pattern of landfill of London's waste, and that some WPAs will be objecting to it.

- 6.2 David Payne proposed holding a discussion session with WPAs before the EIP. This should be held as soon as possible after 23 June (closing date for comments on the Draft South East Plan. He felt that Jacobs Babbie (the consultants that prepared the apportionment methodology) should also be involved and that the factors and weightings used should be adjusted in the model to show different scenarios. It may therefore be necessary to buy some additional consultancy time from Jacobs Babbie. This was agreed in principle.

ACTION: David Payne

- 6.3 David Payne noted that the East of England region is currently undertaking a similar sub-regional apportionment exercise, also using Jacobs Babbie. They are also proposing to do a similar exercise across the 3 regions (East of England, London and South East), using the same methodology.

- 6.4 David Payne pointed out an error in the published Draft South East Plan:
- In policy W13, the table in the policy should be in the supporting text and Table 2 preceding the policy should be included in the policy.
- This is set out on an errata sheet on the SEERA website.

7. SEEDA work on markets for recycled materials

- 7.1 David Payne reported on this item in Melvin Caton's absence. Alan Potter (Beyond Waste) has been doing work for the SEEDA Waste Markets Development Group. He is carrying out a review of recycling and reprocessing infrastructure, to identify where materials come from and go to. David Payne has a presentation on this by Alan Potter, which he will circulate. This work will then look at gaps in infrastructure in the region and identify where there are major opportunities. Alan Potter is interviewing operators from different material sectors about their aspirations and needs, but there are difficulties with confidentiality of information. Movements of materials are very price driven and there are significant changes from year to year. This work should help to provide more clarity to South East Plan Policy W10.

ACTION: David Payne

- 7.2 It was agreed Alan Potter should be asked to give a presentation on this work at a future SERTAB meeting.

ACTION: David Payne / Peter Day

8. Liaison with Other Regions

8(i) London

- 8.1 The London Plan Alterations EIP is being held 13 – 30 June. David Payne is attending for SEERA on 19 – 20 June for matters 5 and 6. SEERA's submission to the EIP had previously been circulated. Essentially SEERA supports what the Mayor is trying to do in moving towards self sufficiency in waste management within London and in specifying the capacities of new facilities needed. But SEERA is concerned over what the Mayor means by self-sufficiency; it seems this only means 85% of waste being treated, leaving 15% of waste continuing to be exported from London untreated, in addition to residues from treatment. It will be important to know what types of waste will

be coming into the South East from London, to establish the types of facilities needed and whether provision can be made for them. In addition, the Mayor's figures show a flattening out after 2020, when more could be done to reduce waste exports from London.

- 8.2 It is currently assumed that only about 0.3 million cubic metres of CD&E waste comes from London into the South East. This may change with the excavation waste that will be generated by the construction of Crossrail and the infrastructure for the London Olympics.
- 8.3 A sub-regional apportionment of waste facility provision within London is proposed to be carried out, but this is not for the forthcoming EIP.

8(ii) East of England

- 8.4 The consultants' brief for the London waste apportionment project being carried out by Jacobs Babbie for the East of England region has been agreed.
- 8.5 An inter-regional officer meeting was held on 5 April. David Payne will circulate a paper from that meeting prepared by EERA on how to tackle the gap in provision for London's waste.

ACTION: David Payne

8(iii) National Meetings

- 8.6 Meetings of the National RTAB Chairs and the RTABs National Forum are being held on 4 July 2006. Pete Raine will be attending. Suggested agenda items should be sent to the Secretary.

ACTION: All / Peter Day

9. Update on Waste Local Plans / Development Frameworks and Major Waste Management Development Proposals

9.1 Berkshire

GOSE have issued a holding direction on the review of the LDS. Reg. 26 consultation on Core Strategy Options and Reg. 25 consultation on Minerals and Waste Site Issues and Options are due in January 2007. A planning application has been made for housing on a CA site in West Berkshire.

9.2 Buckinghamshire

The Minerals and Waste Local Plan was adopted on 27 April. A revised LDS has been agreed by GOSE. The SCI is being progressed. Planning permission has been granted for a composting site at Buckingham.

9.3 East Sussex and Brighton & Hove:

There is a High Court challenge to adoption of the Waste Local Plan; the earliest date for a hearing is autumn 2006. This will have a knock-on effect on the LDF programme.

The Brighton & Hove waste water treatment works public inquiry opens on 21 June.

15,000 objections have been received to the Newhaven incinerator planning application.

Veolia have submitted applications for a MRF in Brighton, a waste transfer station and composting.

- 9.4 **Hampshire**
The revised LDS has been agreed by GOSE.
The Inspector's Report on the SCI is awaited.
The Minerals and Waste Core Strategy was submitted in May; examination is scheduled for January / February 2007.
A Joint Municipal Waste Management Strategy has been produced.
The programme for the Sites Document may have to be delayed.
Two applications for C&D waste recycling have been refused, one of which was successfully defended on appeal.
Pre-application discussions have been held on a pilot gasification plant proposal.
The rate of landfill is down and landfills are not filling as quickly as expected.
- 9.5 **Isle of Wight**
It was reported that the Core Strategy has been submitted; it contains one policy on waste.
There is a commitment to prepare a Waste DPD at some stage.
- 9.6 **Kent:**
A revised LDS has been submitted and GOSE's response is awaited; the timetables for minerals and waste have been decoupled, with the Waste LDF pushed back.
The Inspector's Report on the SCI has been received.
A second evidence-gathering stage is being carried out for the Waste LDF in July-September before preferred options are published; a series of spatial options are being considered involving different facility sizes for treatment and landfill and a gravity model is being used with geology and designations overlain. Preferred Options for the Core Strategy, Sites and Development Control Policies DPDs are to be published in January 2007.
A bottom ash treatment facility (to serve the Allington Incinerator) has been approved at Ridham Dock and work has started on site.
A landfill for flue ash on the Isle of Sheppey has now received an EA permit.
Trial tests are about to start at the Allington Incinerator.
An application has been made for a 50,000 tpa in-vessel composting facility at a quarry in Green Belt.
- 9.7 **Medway**
The Kent and Medway Structure Plan is nearing adoption.
Consultation is being carried out on a Municipal Waste Management Strategy.
The Core Strategy DPD is about to be submitted.
No work is being done yet on Minerals and Waste DPDs.
- 9.8 **Milton Keynes**
The Municipal Waste Management Strategy was updated in December 2005.
Consultation on Waste DPD Preferred Options will be later in the summer.
- 9.9 **Oxfordshire:**
GOSE has issued a holding direction on the revised LDS.
A hearing is required for the SCI examination.
Minerals and Waste Core Strategy Issues and Options will be published for consultation later this month.
- 9.10 **Surrey**
A new planning application for an EFW plant at Capel is expected in autumn

2006.

Consultation is being carried out on a Joint Municipal Waste Management Strategy; this proposes 60% recycling and 40% treatment, and zero waste growth.

The contract with SITA is being varied to deliver the revised strategy.

9.11 West Sussex

The revised LDS has been agreed by GOSE.

Consultation on Preferred Options for the Minerals and Waste Core Strategy and the Strategic Waste Sites DPD will be in January 2007.

An SPD on design of waste facilities is being prepared by consultants.

The Waste Local Plan has been approved as a non-statutory plan.

Planning permission has been granted to Sussex Waste Recycling for a 40,000tpa EFW plant at Lancing, to take C&I waste.

A proposal for a 1 million tonne landraising site is going to inquiry.

9.12 Veolia

Nick Hollands commented on the West Sussex EFW permission at Lancing; it seems to be a speculative proposal and he wondered whether the finance to develop it will be forthcoming.

9.13 Cory

Joanna Colvin said a decision is still awaited from the Secretary of State on the Belvedere EFW proposal.

9.14 SEERAWP

Chris Waite suggested a chart be prepared showing progress on preparation of LDFs by each WPA, which would be kept up to date and reported to each meeting, as is done for SEERAWP. It was agreed the Secretary should coordinate this.

ACTION: Secretary

10. Future Meetings

- 10.1 21 September 2006 – it was agreed to accept the offer from Milton Keynes to host the meeting at the Milton Keynes MRF (whole day: site visit + meeting); 12 December (half day: meeting only).

ACTION: Peter Day

11. Any Other Business

- 11.1 There was no other business.